## Message Text

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**ACTION EUR-12** 

INFO OCT-01 EA-06 ISO-00 SP-02 AID-05 EB-07 NSC-05 CIEP-01

TRSE-00 SS-15 STR-04 OMB-01 CEA-01 CIAE-00 COME-00

FRB-03 INR-07 NSAE-00 USIA-06 XMB-02 OPIC-03 LAB-04

SIL-01 L-03 H-02 PA-01 PRS-01 EURE-00 AGR-05 TAR-01

PM-03 DODE-00 /102 W

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P R 201514Z JUN 75 FM USMISSION EC BRUSSELS TO SECSTATE WASHDC PRIORITY 9101 INFO ALL EC CAPITALS 795 AMEMBASSY OTTAWA AMMBASSY TOKYO 1288

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PASS TREASURY FOR PELIKAN AND EXIMBANK FOR MINIKES

E.O. 11652: N/A

TAGS: EFIN, EEC, ETRD

SUBJECT: EXPORT CREDIT GENTLEMEN'S AGREEMENT--RESULTS OF EC WORKING GROUP MEETING

REF: A) EC BRUSSELS 5216 (NOTAL)

B) EC BRUSSELS 4312

C) PELIKAN/WARNE TELECON, JUNE 19

1. SUMMARY: THE EC EXPORT WORKING GROUP IS AT AN IMPASSE IN TIS EFFORTS TO OBTAIN FRENCH AGREEMENT TO THE FRG COMPROMISE PROPOSAL. THE FRENCH HAVE SUBMITTED A MUCH WEAKER COUNTER-PROPOSAL WHICH THE WORKING GROUP REJECTED. OFFICIALS HERE BELIEVE THERE IS LITTLE HOPE OF RESUMING NEGOTIATIONS UNLESS THE US IS PREPARD TO CONSIDER LIMITING THE MATURITY PERIODS OF EXPORT CREDITS. TWO MEMBER LIMITED OFFICIAL USE

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STATE OFFICIALS PLAN TO VISIT WASHINGTON ON JUNE 24-25 TO

### ASSESS US VIEWS. END SUMMARY.

- 2. THE EC WORKING GROUP ON EXPORT CREDITS MT ON JUN 18-19 TO DISCUSS THE FRG COMPROMISE PROPOSAL FOR A GENTLEMEN'S AGRMNT (SEE REF B). THERE WAS VIRTUALLY NO CHANGE IN MEMBER STATS'S POSITIONS FROM THE WORKING GROUP'S PRVIOUS MEETING OF JUNE 5-6 (REF A). IGHT OF THE EC MEMBER STATES ARE WILLING TO ACCEPT THE FRG PROPOSAL AS A MINIMAL FIRST STEP TOWARDS A BROADER, MORE COMPREHNSIVE AGREEMENT. FRANCE, HOWEVER, REJECTS THIS PROPOSAL.
- 3. FRANCE SUBMITTED ITS OWN DRAFT COUNTR-PROPOSAL, THE TEXT OF WHICH IS INCLUDED IN PARAGRAPH 8 BELOW. THE GOF WANTS TO LIMIT TH MAXIMUM MATURITY PERIOD TO 12 YEARS AND TO LOWER THE MINIMUM INTEREST RATE TO 7 PERCENT FOR EXPORT CREDITS WITH A MATURITIES BETWEEN 2-5 YEARS. FOR CREDITS WITH MATURITIES OVER 5 YEARS, FRANCE PROPOSES SETTING A MINIMUM INTEREST RATE OF 8.25 PERCENT, NET OF CREDIT INSURANCE, FOR WEALTHY COUNTRIES AND 7.75 PERCENT FOR OTHER COUNTRIES. FRANCE ALSO SUGGESTS REQUIRING PARTICIPANTS TO CONSULT ON "MIXED CREDITS" WHICH HAVE A GRANT ELEMENT OF LESS THAN 15 PERCENT. IT SUGGESTS THAT THESE LIMITS SHOULD BE "DESIRABLE OBJECTIVES".
- 4. THE EC WORKING GROUP REJECTED THE FRENCH PROPOSAL AS BEING ENTIRELY INADEQUATE. EIGHT MEMBER STATES WERE REPORTDLY UNITED IN INSISTING THAT THE FRG PROPOSAL WAS THE MINIMAL ACCEPTABLE PACKAGE. THE FRENCH, NEVERTHELESS, SAID THAT THEY WOULD SUBMIT THEIR COUNTER-PROPOSAL TO THE US AND JAPANSE MISSIONS AT THE OECD. THUS, DESPITE THE NINE'S PREVIOUS EFFORTS TO MAINTAIN THE APPEARANCE OF A UNITED FRONT IN THESE NEGOTIATIONS, THE FRENCH HAVE NOW DECIDED TO TAKE AN INDEPENDENT POSITION. EC COUNCIL SECRETARIAT OFFICIALS EXPECT THE FRENCH TO POLISH THEIR DRAFT PROPOSAL; CONSEQUENTLY, THERE MAY BE SOME CHANGES IN THE FINAL TEXT.

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5. THIS IS NOW AT A VIRTUAL IMPASSE. DESPITE
SOM HIGH LEVEL POLITICAL PRESSURE, TGE FRENCH HAV
REFUSED TO BUDGE IN THEIR REJECTION OF THE FRG PROPOSAL. FOR BOTH ECONOMIC AND POLITICAL REASONS THE EIGHT
MEMBER STATES ARE UNWILLING TO ENTER INTO AN AGREEMENT WITHOUT FRANCE. PARTICIPANTS IN ANY AGREEMENT
WITHOUT FRANCE WOULD FREQUENTLY HAVE TO MATCH SOFTER
FRENCH CREDIT TERMS WHICH WOULD SEVERELY ERODE AN

AGREHENT'S EFFECTIVENESS. IN ADDITION, SOME MEMBER STATES' INDUSTRIES, SUCH AS BELGIUM'S, OFTEN PARTICIPATE WITH FRENCH MANUFACTURERS IN EXPORT CONTRACTS. EXCLUDINGFRANCE WOULD MAKE IT DIFFICULT TO CONTINUE THIS TYPE OF JOINT ACTIVITY. THE POLITICAL CONSEQUENCES ALSO MAKE THE EIGHT RELUCTANT TO LEAVE FRANCE OUT. THE COMMUNITY WANTS TO AVOID ANY OPEN BREAK WITH FRANCE OR PUBLIC RE3 CRIMINATION. OFFICIALS HERE EMPHASIZE THE COMMUNITY'S DESIRE TO MAINTAIN ITS UNITY ON SUCH ISSUES.

6. COUNCIL SECRETARIAT AND COMMISSION OFFICIALS BELIEVE THAT ONE POSSIBLE WAY OUT OF THIS IMPASSE IS FOR THE US TO MAKE A NEW PROPOSAL ON MATURITY PERIODS. AS A MAXIMUM THEY WOULD LIKE TO LIMIT THE MATURITY PERIOD TO 12 YEARS FOR ALL TYPES OF PROJECTS, AND AS A MINIMUM TO OBTAIN A CLEAR AND NARROWLY DEFINED US STATEMENT AS TO WHAT CONSTITUTES AN EXCEPTION FOR EXTRAORDINARY RASONS NATIONAL INTEREST. SHOULD THE US CLARIFY ITS POSITION IN THIS AREA, COMMISSION OFFICIALS BELIEVE THAT THEN SEVERAL MEMBER STATES WOULD BE WILLING TO APPLY THE NECESSARY PRESSURE AT THE HIGHEST LEVELS OF THE FRENCH GOVERNMENT TO BRAK THE CURRENT IMPASSE. COMMENT: THE COMMISSION'S JUDGMENT ON THIS POINT MAY NOT BE ACCURAT. IT WOULD BE WISE TO TAKE SOUNDINGS WITH KEY MEMBER STATES GOVERNMENTS TO CORRABORATE THIS POINT OF VIEW. THE FIRST STEP IN THIS WOULD BE TO ASK THE OPINION OF EC OFFICIALS WHO ARE PLANNING TO VISIT WASHINGTON. ND COMMENT.

7. THE OUTGOING CHAIRMAN OF THE EC WORKING GROUP, JAMES LOWE OF THE IRISH DEPARTMENT OF INDUSTRY AND COMMERCE, AND DEREK SMITH, UNDER SECRETARY OF THE LIMITED OFFICIAL USE

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UK EXPORT CRDITS GUARANTEE DEPARTMENT, PLAN TO MEET
WITH US OFFICIALS IN WASHINGTON ON JUNE 24-25. LOWE
AND SMITH ARE NOT AUTHORIZED TO SPEAK FOR THE EC.
THE WORKING GROUP, HOWEVER, IS COGNIZANT OF THEIR
INTENTIONS TO SOUND OUT THE US POSITION ON THE
ITEMS CITED IN PARA 3, REF A. THEY WILL FOCUS
ON THE US POSITION ON LIMITING THE MATURITY PERIOD
OF EXPORT CREDITS. SHOULD THIS VISIT RESULT IN NEW
DEVELOPMENTS, THE WORKING GROUP IS PREPARED TO HOLD
A SPECIAL MEETING TO CONSIDER THE NEXT STEP TOWARD
RESUMING NEGOTIATIONS. COMMISSION OFFICIALS ARE NOT AWARE
OF ANY EC PLANS TO MEET BILATERALLY WITH THE JAPANESE AT THIS TIME.

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INFO OCT-01 EA-06 ISO-00 SP-02 AID-05 EB-07 NSC-05 CIEP-01

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P R 201514Z JUN 75 FM USMISSION EC BRUSSELS TO SECSTATE WASHDC PRIORITY 9102 INFO ALL EC CAPITALS 796 AMEMBASSY OTTAWA AMEMBASSY TOKYO

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PASS TREASURY FOR PELIKAN AND EXIMBANK FOR MINIKES

8. THE MISSION HAS OBTAINED ON A CONFIDENTIAL BASIS A COPY OF THE DRAFT FRENCH COUNTER-PROPOSAL FOR AN EXPORT CREDIT "AGREEMENT". THIS PROPOSAL SHOULD BE FOR OFFICIAL USE ONLY. BEGIN TEXT:

SUGGESTION OF THEFRENCH DELEGATION

DECLARATION ON EXPORT CREDIT

THE GOVERNMENTS OF ......... RECOGNIZE AS A DESIRABLE OBJECTIVE THAT NATIONAL PRACTICES IN THE FIELD OFEXPORT CREDITS AND EXPORT LEASING BENEFITING FROM OFFICIAL SUPPORT, SHOULD NOT BE ALLOWED TO DETERIORATE AND THAT THEY SHOULD BE COORDINATEDWITH A VIEW TO COMPLYING WITH THENORMS SHOWN BELOW IN 1 AND 2. THEY DECLARE THAT THEY WILL UNDERTAKE TO OBSERVE LIMITED OFFICIAL USE

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IMMEDIATELY THE NORMS SHOWN IN 2 AND TO MAKE VERY EFFORT TO DO THE SAME FOR THE NORMS SHOWN IN 1.

GQM CONDITIONS OF EXPORT CREDITS OF OVER 5 YEARS (EXCEPT FOR EQUIPMENT SUCH AS SHIPS, GROUND STATIONS FOR TELECOMMUNICATIONS SATELLITES, CIVIL AIRCRAFT AND HELICOPTERS AND NUCLEAR POWER STATIONS).

BUYER COUNTRY OF WHICH PER CAPITA GNP IS:

MORE THAN BETWEEN LESS THEN

\$3000 \$1000 AND \$1000

\$3000

--MAXIMUM LENGTHS

OF CREDIT: 5 YRS. 8 1/2 YRS. 10 YRS.

-- MINIMUM INTEREST

RATE ALTERNATIVELY(1)

EITHER (A) RATE

INCLUDING CREDIT

INSURANC CHARGES

INCLUDING CASES WHERE

THESE TAKE THE FORM OF

A SUPPLEMENT TO THE

INTEREST RATE 8.50 8 PERCENT 8 PERCENT

PERCENT

OR (B) RATE NT OF

ALL CREDIT INSURANCE

CHARGES(2) 8.25 7.75 7.75

PERCENT PRCENT PERCENT

-- MINIMUM DOWNPAY-

MENTS 20 15 PERCENT 15 PERCENT

PERCENT

DEROGATION FROM THE ABOVE NORMS MAY TAKE PLACE ONLY AFTER PRIOR CONSULTATION OF THE PARTNERS IN PRINCIPLE AT LEAST 7 DAYS BEFORE THE FINAL DECISION.

# 2. DISTINCTION BETWEEN COMMERCIAL CREDITS AND AID CREDITS

COMMERCIAL EXPORT CREDITS CANNOT UNDER ANY CIRCUMSTANCES -- FOR THE EQUIPMENT COVERED BY THIS DECLARATION -- BE GRANTED WITH TERMS SOFTER THAN A MAXIMUM LENGTH OF CREDIT OF 12 YEARS, EVEN FOR VERY LARGE PROJECTS, OR A MINIMUM INTEREST RATE LIMITED OFFICIAL USE

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NET OF CREDIT INSURANCE CHARGES OF 7 PERCENT, EVEN FOR CREDITS OF 2 TO 5 YEARS, IT BEING UNDERSTOOD THAT THE 2 ABOVE-MENTIONED ADVANTAGES CANNOT BE COMBIND.

ANY AID CREDIT WITH A "GRANT" ELEMENT OF LESS THAN 15 PERCENT OF THE VALUE OF THE EXPORTED GOODS AND SERVICES SHALL BE SUBJECT TO PRIOR CONSULTATION OF THE PARTNERS IN PRINCIPLE AT LEAST 7 DAYS BEFORE THE FINAL DECISION.

### 3. GENERAL PROVISIONS

- -- THIS DECLARATION ONLY APPLIES TO NEW BUSINESS WITHOUT PREJUDICE TO PREVIOUS UNDERTAKINGS.
- -- ANY GOVERNMENT MAY WITHDRAW IT (SIC) WITH PRIOR NOTIFICATION OF ONE MONTH.
- -- THE TECHNICAL CONCEPTS AND THE MEASURES FOR IMPLEMENTATION OF THIS DECLARATION SHALL BE DEFINED IN THE ANNEXES DRAWN UP BY COMMON AGREEMENT.

### FOOTNOTES:

(1) IT IS UNDERSTOOD THAT EACH GOVERNMENT WILL INDICATE WHEN SUBSCRIBING TO THE DECLARATION WHETHER IT OPTS FOR THE FORMULA (A) OR (B).
(2) IT IS, HOWEVER, UNDERSTOOD THAT IN THIS CASE THE RAT NET OF ALL CREDIT INSURANCE CHARGES FOR CREDITS OF OVER 5 YEARS SHALL BE AT LEAST 7.5 PERCENT FOR TRANSACTIONS WITH BUYER COUNTRIES WHOSE PER CAPITA GNP IS \$3,000 OR LESS AND AT LEAST 8 PERCENT FOR TRANSACTIONS WITH BUYER COUNTRIES WHOSE PERCAPITA GNP IS MORE THAN \$3,000. END TEXT.

9. COMMENT: EC OFFICIALS ARE
BITTER OVERTHE FRENCH POSITION. THEY NOTE
THAT AFTER MORE THAN A YEAR OF NEGOTIATIONS,
FRANCE IS ADOPTING A NEW AND SUBSTANTIALLY WEAKER
POSITION THAN WHAT THE EC EARLIER HAD AGREED TO.
THE LAST TWO WORKING GROUP SESSIONS HAVE BEEN STORMY
ONES. THE FRG AND UK HAVE BEEN PARTICULARLY
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CRITICAL OF THE FRENCH MANEUVERING. NEVERTHLESS, THE EIGHT DO NOT APPEAR TO BE WILLING TO APPLY THE NECESSARY POLITICAL PRESSURE TO BREAK THE DEADLOCK. CONSEQUESNTLY, MUCH OF THE MOMENTUM HAS GONE OUT OF THE NEGOTIATIONS AND OFFICIALS HERE DO NOT EXPECT TO HOLD ANOTHER NEGOTIATING SESSION IN THE FORESEEABLE FUTURE UNLESS THE US COMS UP WITH A NEW PROPOSAL.

10. FROM THIS VANTAGE POINT, IT IS DIFFICULT TO ASSESS FRENCH INTENTIONS. ITS DRAFT COUNTER-PROPOSAL IS CLEARLY MUCH WEAKER THAN ANY SUGGESTION

PREVIOUSLY DISCUSSED. IT MAY BE A NEGOTIATING TACTIC TO OBTAIN A FIRM LIMIT ON MATURITY PERIODS, OR THE PROPOSED MINIMUM INTEREST RATES MAY REFLECT THE GOF'S POSITION. INTEREST RATES HAVE FALLEN SHARPLY. THE FRENCH, WE ARE TOLD, ARE NOW CHARGING RATES RANGING FROM 6.20 TO 6.75 PERCENT FOR OFFICIAL EXPORT CREDITS WITH A MATURITY PERIOD OF 2-5 YEARS. END COMMENT. GREENWALD

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### Message Attributes

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Subject: EXPORT CREDIT GENTLEMEN'S AGREEMENT--RESULTS OF EC WORKING GROUP MEETING

TAGS: EFIN, ETRD, FR, FW, US, EEC
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